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ORDER NO. 6400

## UNITED STATES OF AMERICA POSTAL REGULATORY COMMISSION WASHINGTON, DC 20268-0001

Before Commissioners: Michael Kubayanda, Chairman;

Mark Acton, Vice Chairman;

Ann C. Fisher;

Ashley E. Poling; and

Robert G. Taub

Competitive Product Prices
Priority Mail Contract 530 (MC2019-145)
Negotiated Service Agreements

Docket No. CP2019-161

# ORDER APPROVING AMENDMENT THREE TO PRIORITY MAIL NEGOTIATED SERVICE AGREEMENT

(Issued January 10, 2023)

#### I. INTRODUCTION

The Postal Service seeks to amend a Priority Mail negotiated service agreement.<sup>1</sup> For the reasons discussed below, the Commission approves the Amendment, but cautions the Postal Service that further filings of amendments or modifications that do not comply with the Commission's filing requirements will be denied.

<sup>&</sup>lt;sup>1</sup> USPS Notice of Amendment to Priority Mail Contract 530, Filed Under Seal, January 6, 2023 (Notice). The amendment is an attachment to the Notice (Amendment).

#### II. BACKGROUND

In Order No. 5117, the Commission approved the Priority Mail Contract 530 negotiated service agreement (Existing Agreement).<sup>2</sup> On January 6, 2023, the Postal Service filed notice that it has agreed to the Amendment to the Existing Agreement.

The Postal Service intends for the Amendment to become effective one business day after the date that the Commission completes its review of the Notice. Notice at 1.

#### III. COMMISSION ANALYSIS

The Commission has reviewed the Notice and the accompanying materials filed under seal.

Cost considerations. The Commission reviews competitive product prices to ensure that each product covers its attributable costs, does not cause market dominant products to subsidize competitive products, and contributes to the Postal Service's institutional costs. 39 U.S.C. § 3633(a); 39 C.F.R. §§ 3035.105 and 3035.107. As long as the revenue generated by the product exceeds its attributable costs, the product is unlikely to reduce the contribution of competitive products as a whole or to adversely affect the ability of competitive products as a whole to contribute an appropriate share of institutional costs. In other words, if a product covers its attributable costs, it is likely to comply with 39 U.S.C. § 3633(a).

The Existing Agreement is set to expire January 12, 2023. Order No. 6353 at 3. The Amendment revises the expiration date of the contract to February 11, 2023. Notice, Attachment A at 1.

The Amendment does not materially affect the underlying financial analysis of the Existing Agreement. Thus, the Commission finds that the Existing Agreement, as

<sup>&</sup>lt;sup>2</sup> See Docket Nos. MC2019-145 and CP2019-161, Order Adding Priority Mail Contract 530 to the Competitive Product List, June 13, 2019 (Order No. 5117). The contract was later amended. See Order Approving Amendment One to Priority Mail Negotiated Service Agreement, April 4, 2022 (Order No. 6136); Order Approving Amendment Two to Priority Mail Negotiated Service Agreement, December 2, 2022 (Order No. 6353).

amended, comports with the provisions applicable to rates for competitive products in 39 U.S.C. § 3633(a) and 39 C.F.R. § 3035.107.

Timeliness. The Notice is untimely.<sup>3</sup> Under the guidance previously provided by the Commission, the Notice should have been filed no later than January 4, 2023—seven days before the last day on which the Commission could approve the amendment so that the amendment would take effect prior to the expiration of the contract. See Order No. 5444 at 4-5. Additionally, the Postal Service failed to file the required motion for late acceptance. See Order No. 4866 at 4.

Adherence to the Commission's filing requirements for amending negotiated service agreements is not optional. The Commission has twice recently reminded the Postal Service of the filing deadline for amendments and of its obligation to file a motion for late acceptance that specifies the circumstances justifying any untimeliness. This is the Postal Service's final such reminder. Future filings of amendments or modifications that do not comply with the Commission's filing requirements will be denied.

Other considerations. The Postal Service states that the Amendment shall become effective one business day after the date that the Commission completes its review. Notice at 1. The Existing Agreement, as amended, is set to expire February 11, 2023. *Id.* Attachment A at 1.

If the Existing Agreement, as amended, is terminated prior to the scheduled expiration date, the Postal Service shall promptly notify the Commission.

<sup>&</sup>lt;sup>3</sup> See Docket No. CP2017-253, *et al.*, Order Approving Modifications and Providing Guidance Regarding Extending Negotiated Service Agreements, October 30, 2018, at 4 (Order No. 4866) (requiring notices of modification to be filed at least seven days prior to contract expiration); Docket No. CP2016-185, Order Approving Amendment Three to First-Class Package Service Negotiated Service Agreement, Granting Motion for Temporary Relief, and Providing Guidance, March 3, 2020, at 4-5 (Order No. 5444) (advising that the Commission counts the seven day advance filing requirement from the earlier of (1) the contract's expiration date or (2) the last date by which the amendment or modification would need to be approved for the amendment or modification to be effective at extending the contract).

<sup>&</sup>lt;sup>4</sup> See Docket No. CP2016-59, Order Approving Amendment Five to Priority Mail & First-Class Package Service Negotiated Service Agreement, September 28, 2022, at 3 (Order No. 6284); Docket No. CP2019-158, Order Approving Amendment Two to Priority Mail & First-Class Package Service Negotiated Service Agreement, November 29, 2022, at 3 (Order No. 6346).

In conclusion, the Commission approves the Existing Agreement, as amended.

### IV. ORDERING PARAGRAPHS

It is ordered:

- 1. The Commission approves the Priority Mail Contract 530 negotiated service agreement, as amended.
- 2. The Postal Service shall notify the Commission if the Existing Agreement, as amended, terminates prior to the revised expiration date, February 11, 2023.

By the Commission.

Erica A. Barker Secretary